

Message Text

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ACTION L-03

INFO OCT-01 IO-13 ISO-00 OIC-04 AF-10 ARA-16 EA-11 EUR-25

NEA-10 RSC-01 DOTE-00 SSO-00 NSCE-00 USIE-00 INRE-00

CAB-09 CIAE-00 COME-00 DODE-00 EB-11 INR-10 NSAE-00

FAA-00 PM-07 H-03 NSC-10 PA-03 PRS-01 SS-15 DRC-01

/164 W

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O R 091240Z SEP 73

FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 657

INFO AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY PARIS

AMCONSUL MONTREAL

USMISSION USUN NEW YORK

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E.O. 11652: GDS

TAGS: ICAO, ETRN

SUBJECT: ICAO AIR SECURITY CONFERENCE: SOVIET PROPOSAL

MONTREAL FOR US REP ICAO

PLS PASS TO: LITTELL/CAB; DRISCOLL/DOT: STWEART/FAA

REF: (A) ROME 9251 (B) ROME 9252

SUMMARY: REDRAFT OF SOVIET PROPOSAL PREPARED BY
WESTERN EUROPEAN GROUP (IN WHICH USDEL GAITHER SAT
BUT DID NOT PARTICIPATE) ACCEPTED BY SOVDEL WITHOUT
SIGNIFICANT CHANGE. SOVDEL ASKED FOR COSPONSORS. ITALY
INDICATED IT WOULD ATTEMPT OBTAIN APPROVAL TO COSPONSOR.
OTHERS SAID THEY WOULD SUPPORT. USDEL SAID WOULD CABLE TEXT
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ASKING FOR INSTRUCTIONS.

1. INFORMAL MTG OF WESTERN EUROPEAN MEMBERS OF INFORMAL SOVIET GROUP CALLED BY SOVIETS WAS HELD EVENING SEP 5. ATTENDEES WERE NETHERLANDS, CANADA, IRELAND, FRG, ITALY AND U.S. (GAITHER) OBSERVING. AGREED PURPOSE OF MTG WAS TO CREATE REDRAFT SOV PROPOSAL WHICH WOULD KEEP PROPOSAL ALIVE WHICH IN TURN WOULD MAINTAIN SOVIET SUPPORT FOR INDEPENDENT CONVENTION. SOME DELS STATED THAT SOVIET PROPOSAL MIGHT BE ONLY RESULT OF CONFERENCE AND THAT IT WAS IMPERATIVE TO TEST SOVIET INTENTIONS AND WILLINGNESS ACCEPT EEXT WHICH WEST EUROPEANS COULD LIVE WITH. IT WAS FULLY AGREED THAT SOVIET REDRAFT (TEXT OF SEPT 5 SENT REF B) WAS NOT ACCEPTABLE.

2. FULL AGREEMENT WAS REACHED ON NEW TEXT AND GIVEN SOVIETS AT MTG CALLED BY THEM AFTERNOON SEP 7. ATTENDING THIS MTG WERE ALL MEMBERS PRESENT PRIOR MTG (SEE REF A).

3. NEW TEXT GIVEN SOVIETS AS QTE WESTERN EUROPEAN REDRAFT UNQTE WITH EXPLANATION THAT ALL DELS ACTING WITHOUT INSTRUCTIONS BUT WITH DESIRE ASSIST SOVIETS IN ACHIEVING A MORE ACCEPTABLE TEXT. WITH VERY MINOR AMENDMENTS, SOVIETS QUICKLY ACCEPTED DRAFT.

4. SOVIETS THEN INDICATED THEY TOO ACTING WITHOUT INSTRUCTIONS BUT WOULD HOPE TO OBTAIN AUTHORITY FROM MOSCOW TO GIVE TEXT TO SECRETARIAT FOR DISTRIBUTION MONDAY AND ASKED IF THEY COULD INDICATE ALL PRESENT SUPPORTED TEXT AND WHO MIGHT CO-SPONSOR.

5. MOK (NETHERLANDS) ACTING AS CHAIRMAN REITERATED CANADIAN STATEMENT AT FIRST MTG (REF B) THAT ASSISTANCE WAS INFORMAL AND NO INDICATION SHOULD BE GIVEN ON FLOOR AS TO WHO ATTENDED. SPEAKING FOR NETHERLANDS DEL, MOK SAID HE COULD ASSURE SOVIETS OF VERBAL AND VOTING SUPPORT BUT WOULD BE UNABLE DUE TO INTERVENTION OF WEEKEND TO GET INSTRUCTIONS TO PERMIT COSPONSORSHIP. ITALY EXPRESSED VIEW IT WOULD ATTEMPT CLEAR WITH FORNMIN ITS COSPONSORSHIP. NO EASTERN EUROPEAN OR SOV LIMITED OFFICIAL USE

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STATES SPOKE. NIGERIA QUESTIONED RATIONALE PREFERENCE FOR EXTRADITION AND EXPRESSED NEED MORE CLARIFICATION. NICARAGUA INFORMALLY STATED TO USDEL THAT IT COULD SUPPORT TEXT VERBALLY BUT WOULD HAVE TO ABSTAIN DUE TO LACK CLARIFICATION OF TEXT TO PERMIT ASYLUM.

6. TOWARDS CLOSE OF MTG, FRG SUGGESTED GROUP MIGHT,

AFTER HEARING DEBATE, WISH CONSIDER OVERTURNING
OF RULE 20 BIS SINCE HE FEARED PROPOSAL WOULD NOT OBTAIN
TWO-THIRDS MAJORITY REQUIRED BY THAT RULE WHEREAS IT
MIGHT PASS IF RULE SUSPENDED AND STATES PERMITTED TO ABSTAIN.

7. AFTER MEETING ADJOURNED, YEVSEYEV (SOVDEL)
APPROACHED GAITHER (USDEL) TO ASK IF US COULD CO-SPONSOR
AND/OR SUPPORT. GAITHER RESPONDED THAT DUE TO WEEKEND
HE DOUBTED US COULD GET INSTRUCTIONS BUT
NOTED FIRST SOVIET REDRAFT HAD BEEN SENT WASHINGTON AND
THIS SECOND REDRAFT WOULD BE SENT IMMEDIATELY WITH REQUEST
FOR INSTRUCTIONS.

8. ANALYSIS AND USDEL REQUEST FOR INSTRUCTIONS IN SEPTEL.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 09 SEP 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: collinp0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973ROME05351
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: ROME
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730946/aaaabibn.tel
Line Count: 130
Locator: TEXT ON-LINE
Office: ACTION L
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: (A) ROME 9251 (B) ROME 9252
Review Action: RELEASED, APPROVED
Review Authority: collinp0
Review Comment: n/a
Review Content Flags:
Review Date: 20 SEP 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20-Sep-2001 by rowellE0>; APPROVED <27 FEB 2002 by collinp0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ICAO AIR SECURITY CONFERENCE: SOVIET PROPOSAL MONTREAL FOR US REP ICAO
TAGS: ETRN, ICAO
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005